

Introduction to PATROL

2020/21

Welcome



Dear Member,

I am delighted to welcome you to the PATROL (Parking and Traffic Regulations Outside London) Joint Committee.

You have been nominated to this Joint Committee because your authority undertakes civil parking enforcement and there is a statutory requirement for civil enforcement authorities to make provision for independent adjudication for appeals against civil traffic penalties. This is exercised by your authority joining the PATROL Joint Committee which provides resources for the Traffic Penalty Tribunal.

PATROL has over 300 member authorities. This provides significant economies of scale which enables us to invest in state of the art digital appeal processes which benefit both the appellant and respondent authorities. Equally the size of the joint committee means that we can progress matters of mutual interest on behalf of member authorities with the added insight about motorists gained through the appeals process.

Civil traffic enforcement is a complex process and PATROL recognises that it is important that motorists understand its purpose. PATROL promotes best practice in local authority reporting through the PATROL Annual Parking Reports by Councils (PARC) Awards. These awards recognise those authorities who go beyond the mandatory reporting requirements and provide an accessible account of local traffic management objectives, issues raised by local residents and businesses and how these have been addressed.

The Joint Committee meets annually in July and delegates ongoing business throughout the year to an Executive Sub Committee, which in addition meets twice a year in January and October. I do hope that you will be able to join this Executive.

I trust this briefing note answers some of your question about PATROL and hope to have the opportunity to meet you at our annual meeting which is scheduled for 14 July 2020. In the light of the Coronavirus pandemic, this date may be subject to change. You will be kept updated on any changes.

Councillor Stuart Hughes (Devon County Council) PATROL Chair

1. Introduction

Local authorities who undertake civil parking enforcement are required by statute to make provision for independent adjudication. The relationship between the adjudicators and the Joint Committee is derived from and governed by the Traffic Management Act 2004 and, in the case of the Bus Lane Adjudication Service Joint Committee, the Transport Act 2000.

The main function of the Joint Committee is to provide resources to support independent adjudicators and their staff who together comprise the Traffic Penalty Tribunal. The tribunal's appeal streams include:

- Parking
- o Bus Lanes
- Moving Traffic (Wales only)
- Road User Charging
- Littering from vehicles

Road User Charging appeals currently relate to the Dartford-Thurrock River Crossing where the Secretary of State is the Enforcement Authority and the Mersey Gateway bridges between Runcorn and Widnes in the North West of England, where Halton Borough Council is the charging authority. It is anticipated that there will be road user charging appeals relating to Charging Clean Air Zones commencing in the second half of 2020.

PATROL also undertakes initiatives to support its member authorities and raise awareness of the objectives of civil enforcement through:

- The promotion of local parking annual reports through the PARC (Parking Annual Reports by Councils) Award Scheme.
- Provision of information on civil enforcement through the PATROL web site - https://www.patrol-uk.info/
- Taking forward traffic management issues of mutual interest for member authorities whilst also taking into account the motorist's perspective evidenced through appeals to the Traffic Penalty Tribunal



https://www.patrol-uk.info/pavement-parking-finding-a-solution/

For example, PATROL has represented member authorities on pavement parking and the new powers that would help them manage the issue in a way that meets local needs.

The Joint Committee's standing orders provide for the Joint Committee to establish and appoint an

Advisory Board is to assist and advise the Joint Committees on the overall policies and strategies for administering the tribunal. The diversity of membership including judicial and legal expertise and consumer representation strengthens the scrutiny function it performs which is of mutual benefit to the Adjudicators and the Joint Committee.

PATROL has appointed Cheshire East Council to perform the role of Host Authority. The expectation is that services provided to PATROL will replicate the arrangement with an arm's length body, with the Host Authority providing services and advice as required and underpinned by a service level agreement.



The PARC awards Shortlisted Councils at the House of Commons reception 2019

2. The Traffic Penalty Tribunal



The 26 adjudicators are not employees of the Joint Committees. Together they constitute an independent and impartial tribunal for the determination of appeals made to them, as required by Article 6 of the European Convention on Human Rights. The adjudicators and the administrative staff at our office in Wilmslow are, for convenience, described collectively as the Traffic Penalty Tribunal.

Neither the Chief Adjudicator nor any adjudicator is answerable to the Joint Committees in any way as regards to the performance of their judicial functions. The Joint Committee has no remit to consider or influence decisions of adjudicators and the function of the adjudication service as an independent tribunal.

The tribunal is coordinated from premises in Wilmslow, Cheshire and led by Chief Adjudicator, Caroline Sheppard OBE, and her Deputy, Stephen Knapp. The adjudicators handled some 34,639 penalties were appealed during 2018/19 using the Traffic Penalty Tribunal's online appeal system FOAM (Fast Online Appeal Management).

The adjudicators decide the majority of cases on line. The tribunal also arranges telephone and video hearings where a hearing is required.

PATROL recognises the effectiveness and efficiency of handling appeals digitally and has invested in this web based system. As well as streamlining the appeal system for appellants, FOAM has brought about significant savings for member authorities. This equates to in the region of £150 per case in terms of local authority time and resources.

FOAM and the work of PATROL and the Traffic Penalty Tribunal has been recognised in various forums and publications:

- International Forum on Online Courts (December 2018)
- o Administrative Justice Council Academic Panel (February 2019)
- Professor Christopher Hodges, Delivering Dispute Resolution: A Holistic Review of Models in England and Wales
- Richard Susskind, Online Courts and the Future of Justice (November 2019)
- Zbynek Loebl, Designing Online Courts: The Future of Justice is Open to All (November 2019)

The adjudicators and the Joint Committee are committed to:

"A fair adjudication service for appellants including visible independence of adjudicators from the authorities in whose areas they are working."

The Joint Committee has recognised the importance of providing an accessible and intuitive appeal system to increase the efficiency, effectiveness and transparency for all parties.

3. PATROL Joint Committee Meetings

The PATROL Joint Committee annual meeting takes place in July. Members may volunteer to sit on the PATROL Executive Sub Committee which meets in January and October.

Meetings take place at

Church House Great Smith St Westminster London SW1P 3NZ

http://www.churchhouseconf.co.uk/location.

Church House is located behind Westminster Abbey.

Meetings typically commence with a councillor briefing (at approximately 11.00am) followed by the PATROL meeting at 11.30am.

The PATROL meeting is followed by the Bus Lane Adjudication Service Joint Committee. There are two joint committees as bus lanes enforcement and appeals is underpinned by separate legislation. PATROL is underpinned by the Traffic Management Act 2004 and bus lanes by the Transport Act 2000.

Business and lunch is normally concluded by 2.00pm.

Typically, agenda items include:

- 1. Tribunal updates
- 2. Public Affairs updates
- 3. Matters of interest to member authorities
- 4. Financial reporting and agreeing charges
- 5. Governance arrangements
- 6. Service charges to member authorities

Agendas are published electronically however hard copies are posted to members who have confirmed their attendance. Past papers can be found at: https://cpapers.patrol-uk.info/.

Where members volunteer to sit on the Exec Sub Committee, reasonable travel expenses will be met for those meetings held in January and October.

4.PATROL Contacts

PATROL Adjudication Joint Committee Appointees

Chair: Councillor Stuart Hughes, Devon County Council

Stuart.hughes@devon.gov.uk

Tel: 07837 785274

Vice Chair: Councillor Martin King, Wychavon District Council **Assistant Chair:** Councillor Terry Douris, Dacorum District Council

Assistant Chair (Wales): Councillor John James, Carmarthenshire County

Council

Bus Lane Adjudication Service Joint Committee (BLASJC) Appointees

Chair: Councillor Tony Page, Reading Borough Council

Vice Chair: Councillor Graham Burgess, Hampshire County Council

PATROL Office Contacts

PATROL Director: Louise Hutchinson

lhutchinson@patrol-uk.info

Tel: 01625 445566 Mobile: 07843 512658

PATROL JC Support Officer: Andy Diamond

adiamond@patrol-uk.info

Tel: 01625 445571

PATROL
Springfield House
Water Lane
Wilmslow
Cheshire
SK9 5BG

www.patrol-uk.info www.trafficpenaltytribunal.gov.uk

5.Executive Sub-Committees 2020/21

PATROL and the Bus Lane Adjudication Service Joint Committees appoint Executive Sub-Committees to act between annual meetings. Members are detailed below (those authorities highlighted in blue operate both civil parking enforcement and civil bus lane enforcement):

| Local Authority | Representative | Substitute Representative |
|--|---------------------------------------|---------------------------|
| Bath & North East Somerset Council | Neil Butters | Joanna Wright |
| Blackpool Council | Mark Smith | |
| Bolton Council | Anne Galloway | |
| Bracknell Forest Borough Council | Chris Turrell | Mike Brossard |
| City of Bradford Metropolitan District Council | Carol Thirkill | |
| Brighton & Hove City Council | Anne Pissaridou | Gary Wilkinson |
| Bristol City Council | Kye Dudd | Tom Brooke |
| Calderdale MBC | Colin Hutchinson | Steve Sweeney |
| Carmarthenshire County Council | John James | |
| Charnwood Borough Council | Margaret Smidowicz | |
| Cheshire East Council | Laura Crane | |
| Chichester District Council | Eileen Lintill | |
| City and County of Swansea Council | Mark Thomas | |
| Coventry City Council | Abdul Khan | Patricia Hetherton |
| Dacorum Borough Council | Terry Douris | |
| Dartford Borough Council | Marilyn Peters | Brian Garden |
| Devon County Council | Stuart Hughes | |
| Dudley Metropolitan Borough Council | Ian Kettle | |
| Durham County Council | Jeanette Stephenson | |
| East Hertfordshire District Council | Graham McAndrew | |
| Eden District Council | Mike Eyles | |
| Gedling Borough Council | Marje Paling | |
| Hambleton District Council | Nigel Knapton | |
| Hampshire County Council | Graham Burgess | |
| Havant Borough Council | Gary Robinson | |
| Hertfordshire County Council | Phil Bibby | |
| Isle of Wight Council | Ian Ward | Vanessa Churchman |
| Knowsley Metropolitan Borough Council | Tony Brennan | David Lonergan |
| Lincolnshire County Council | Bob Adams | |
| Liverpool City Council | Sharon Connor | |
| Newport City Council | Roger Jeavons | |
| Nottingham City Council | Adele Williams | Dave Liversidge |
| Oldham Metropolitan Borough Council | Peter Davis | |
| Reading Borough Council | Tony Page | Debs Absolom |
| Sevenoaks District Council | Margot McArthur | |
| Somerset County Council | John Woodman | |
| South Hams District Council | Dan Brown | |
| South Tyneside Council | Alan Kerr | |
| Stockton-On-Tees Borough Council | Mike Smith | |
| Stoke-on-Trent City Council | Lee Wanger | |
| Sunderland City Council | Amy Wilson | Debra Waller |
| Stratford District Council | Ian Shenton | |
| Tameside Metropolitan Borough Council | Warren Bray | Peter Robinson |
| Uttlesford District Council | Geof Driscoll | |
| Walsall Council | Adrian Andrew/Vera Waters (BLASJC) | Richard Worrall (BLASJC) |
| West Berkshire Council | Richard Somner | Alan Macro |
| Wigan Metropolitan Borough Council | Kevin Anderson | |
| Wirral Council | Julie McManus | |
| Worcester City Council | Simon Cronin | |
| Wychavon District Council | Martin King | |
| City of York Council | Andy D'Agorne | Andrew Waller |